[Second Reprint]

SENATE, No. 1612

STATE OF NEW JERSEY

218th LEGISLATURE

INTRODUCED FEBRUARY 5, 2018

Sponsored by: Senator BRIAN P. STACK District 33 (Hudson) Senator VIN GOPAL District 11 (Monmouth)

Co-Sponsored by:

Senators Diegnan, Turner, Cruz-Perez, Greenstein and Cunningham

SYNOPSIS

Establishes minimum certified nurse aide-to-resident ratios in nursing homes.

CURRENT VERSION OF TEXT

As reported by the Assembly Appropriations Committee on June 18, 2019, with amendments.



(Sponsorship Updated As Of: 7/24/2018)

AN ACT concerning staffing requirements for nursing homes and supplementing Title 30 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. a. Notwithstanding any other staffing requirements as may be established by law, every nursing home as defined in section 2 of P.L.1976, c.120 (C.30:13-2) or licensed pursuant to P.L.1971, c.136 (C.26:2H-1 et seq.) shall maintain the following minimum ²[certified nurse aide] direct care staff²-to-resident ratios:
- (1) one ²[certified nurse aide] <u>direct care staff menmber</u>² to every eight residents for the day shift;
- (2) one ²[certified nurse aide] <u>direct care staff member</u>² to every 10 residents for the evening shift; and
- (3) one ²[certified nurse aide] <u>direct care staff member</u>² to every ²[16] <u>15</u>² residents for the night shift.
- b. Upon any expansion of resident census by the nursing home, the nursing home shall be exempt from any increase in ²[certified nurse aide] direct care² staffing ratios for a period of nine consecutive shifts from the date of the expansion of the resident census.
- c. (1) The computation of ²[certified nurse aide]² minimum ²direct care² staffing ratios shall be carried to the hundredth place.
- (2) If the application of the ratios listed in subsection a. of this section results in other than a whole number of ²[certified nurse aides] direct care staff members² for a shift, the number of required ²[certified nurse aides] direct care staff members² shall be rounded to the next higher whole number when the resulting ratio, carried to the hundredth place, is fifty-one hundredths or higher.
- (3) All computations shall be based on the midnight census for the day in which the shift begins.
- d. Nothing in this section shall be construed to affect any minimum staffing requirements for nursing homes as may be required by the Commissioner of Health for staff other than ² [certified nurse aides] direct care staff², or to restrict the ability of a nursing home to increase staffing levels, at any time, beyond the established minimum.
- e. The minimum ²[certified nurse aide-to-resident] direct care

 to staffing ratios required by this section shall not perform the staffing to a pediatric long-term care facility that is licensed

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

¹Senate SHH committee amendments adopted May 21, 2018.

²Assembly AAP committee amendments adopted June 18, 2019.

²[in accordance with N.J.A.C.8:33H-1.5] by the Department of Health².

f. ²[The Commissioner of Health shall adopt rules, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), concerning the conspicuous posting in nursing homes of the minimum certified nurse aide-to-resident ratios required by this act, any required reporting by nursing homes of compliance with the provisions of this act, any mechanisms for enforcement, and the manner in which residents, their families or representatives, or other individuals may report failures of nursing homes to maintain the minimum certified nurse aide-to-resident ratios required by this act.] As used in this section, "direct care staff" or "direct care staff member" means any registered professional nurse, licensed practical nurse, or certified nurse aide who is acting in accordance with their authorized scope of practice, and pursuant to documented employee time schedules.²

¹[2. Pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), the Commissioner of Health shall adopt rules and regulations to effectuate the purposes of this act.]¹

which facilities may apply for, and obtain, an annual renewable waiver of the minimum staffing requirements established under section 1 of this act. Any facility that has thoroughly documented staffing or other hardships, and which has properly advertised staffing positions, and made attempts to recruit new employees consistent with the minimum staffing levels established under section 1 of this act, shall be eligible for a waiver under this section. In determining whether to grant a waiver, the Department of Health shall consider the current shortage of direct care staff within the State, and the facility's ability to attain and retain the minimum staffing levels established by section 1 of this act, in light of the facility's hiring efforts.²

- ²3. a. There is hereby established the "Special Task Force on Direct Care Workforce Retention and Recruitment."
 - b. The purpose of the task force shall be to:
 - (1) evaluate current direct care staffing levels in the State;
- (2) examine policies and procedures used to track data on direct care staffing, including workforce turnover rates in long-term care, staffing statistics, and vacancy rates;
- 43 (3) examine the effectiveness of staff retention and recruitment 44 strategies and initiatives that are in place for direct care staff;
- 45 (4) identify any existing circumstances that allow for a shortage 46 or surplus of direct care staff; and

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(5) develop recommendations for legislation, policies, short term and long-term strategies for the retention and recruitment of
 direct care staff to ensure an adequate workforce is in place to
 provide high quality, cost-effective health care.

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- c. The task force shall have the duty to take appropriate actions as necessary to effectuate its purposes, including, but not limited to, engaging in the evaluation of workplace practices and organizational cultures, advancement opportunities, job supports and incentives, training opportunities, wages and benefits, educational initiatives, and certification reciprocity rules.
- 11 d. The task force shall consist of 16 members as follows: the 12 Commissioner of Labor and Workforce Development, or the 13 commissioner's designee, who shall serve ex officio; the 14 Commissioner of Human Services, or the commissioner's designee, 15 who shall serve ex officio; the Commissioner of Health, or the 16 commissioner's designee, who shall serve ex officio; the 17 Commissioner of Higher Education, or the commissioner's 18 designee, who shall serve ex officio; the Long Term Care 19 Ombudsman, or the ombudsman's designee, who shall serve ex 20 officio; one representative of the 1199 SEIU United Healthcare 21 Workers East, to be appointed by the Senate President; one 22 representative of the American Association of Retired Persons 23 (AARP), to be appointed by the Speaker of the General Assembly; 24 one representative from LeadingAge New Jersey, to be appointed 25 by the Senate President; one representative from the Health Care 26 Association of New Jersey, to be appointed by the Senate President; 27 one representative of the New Jersey Hospital Association, to be 28 appointed by the Senate President; one direct care staff professional who has experience as a certified nurse aide in a not-for-profit 29 30 nursing facility, to be appointed by the Governor; one direct care 31 staff professional who has experience as a certified nurse aide in a 32 for-profit nursing facility, to be appointed by the Governor; two 33 members of the Senate, who shall not be of the same political party, 34 to be appointed by the Senate President; and two members of the 35 General Assembly, who shall not be of the same political party, to
- e. All appointments to the task force shall be made within 120 days after the effective date of this act. Any vacancies in the membership shall be filled in the same manner as the original appointments. The members of the task force shall serve without compensation, but may be reimbursed for reasonable expenses incurred in the performance of their duties, subject to the availability of funds.

be appointed by the Speaker of the General Assembly.

- f. The Department of Labor and Workforce Development shall
 provide professional and clerical staff to the task force as necessary
 to carry out its duties and effectuate its purposes.
- g. The task force shall organize as soon as practicable, but not more than 120 days after the effective date of this act. The task

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1	force shall meet and hold hearings at the times and places it may
2	deem appropriate and necessary to fulfill its duties and effectuate its
3	purposes under this section. The task force shall hold a minimum
4	of one public hearing in each of the north, central, and southern
5	regions of the State, in order to meet with long-term care providers
6	and solicit their input and recommendations regarding the retention
7	and recruitment of direct care staff.
8	h. Not later than 12 months following the task force's
9	organizational meeting, the task force shall submit to the Governor,
10	and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the
11	Legislature, a report of its activities under this section. The report
12	shall identify the task force's findings on long-term care workforce
13	issues, and its recommendations for addressing these issues.
14	i. The task force shall expire upon the submission of its report
15	pursuant to subsection h. of this section. ²
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17	² 4. Pursuant to the "Administrative Procedure Act," P.L.1968,
18	c.410 (C.52:14B-1 et seq.), the Commissioner of Health shall adopt
19	rules and regulations to effectuate the purposes of sections 1 and 2
20	of this act. ²
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22	2 [2.] $\underline{5.}^{2}$ This act shall take effect 2 [of] \underline{on}^{2} the first day of the
23	² [fourth] sixth ² month next following the date of enactment, but
24	the Commissioner of Health may take such anticipatory
25	administrative action in advance thereof as shall be necessary for
26	the implementation of this act.